Some Issues and Challenges in Doing DSM in India

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Prayas Experience in DSM

- □ Independent NGO of professionals doing research based advocacy in public interest
- Involved in DSM since early 1990s and did an IRP for Maharashtra in 1994
- □ Report on need for regulatory action and utility driven DSM programs in 2005
- Review of Nashik Pilot CFL Program by MSEDCL
- Collaborative effort to promote DSM in Maharashtra between Lawrence Berkeley National Lab (LBNL), MERC, Maharashtra Utilities.

Overview

- Highlights of Review of Nashik pilot CFL program
 - What the pilot program was about
 - What we did in our review
 - What we found in our review
- Lessons for future DSM programs in India

Highlights of Review of Nashik Pilot CFL Project

Description of Program

- Only residential and commercial consumers having no arrears eligible
- Two choices (1) direct purchase or (2) installments
- ☐ Limit of 5 CFLs per consumer
- Several delivery mechanisms
 - At 'Bill Collection Centers'
 - Door to door sales by 'Bachat Gut' women
 - Retailers' shops
 - MSEDCL meetings to publicize CFL program
- Large promotion also by the suppliers

Overview of Prayas's Review Process

- Components of Review
 - Impact Evaluation
 - Failures and Replacement of CFLs
 - Tracking and Monitoring System
 - Price Comparison
 - Process Evaluation
- Process
 - Survey ~ 200 urban & 50 rural participants
 - In-depth interviews with participants, nonparticipants, MSEDCL staff, retailers, manufacturers, Bachat Gut women

Cost Effectiveness of Appropriately Used CFLs

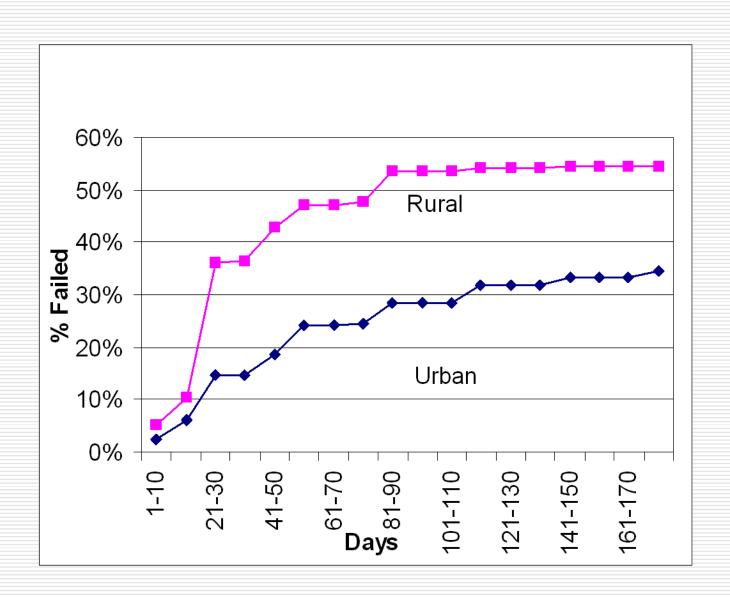
| Consumer Perspective | Urban | Rural |
|------------------------------------|-------|-------|
| Energy Savings per CFL (kWh/month) | 4.5 | 5.9 |
| Applicable Tariff (Rs/kWh) | 2.50 | 2.50 |
| Consumer Savings (Rs./month) | 11 | 15 |
| Pay Back Period (months) | 10-11 | 7-9 |

| Utility Perspective | Urban | Rural |
|---|-------|-------|
| Energy Savings per CFL (kWh/month) | 4.5 | 5.9 |
| Energy Savings per CFL including 10% losses (kWh/month) | 5.0 | 6.6 |
| Applicable Tariff (Rs/kWh) | 4.50 | 4.50 |
| Utility Savings (Rs./month) | 10 | 13 |

Variety of Uses of CFLs by Sample Consumers

| | Replaced Tube | Replaced "Zero Watt" Bulb | Used in Bathroom | | Replaced Incand. Bulb in Other Location |
|-------|------------------|---------------------------------|---------------------|----|---|
| Urban | 59% | 4% | 9% | 4% | 24% |
| Rural | 52% | 2% | 2% | 3% | 41% |

Percentage of Failed CFLs by Days of Usage



Six Month Failure Rates of CFLs Used by Survey Respondents

| | Consumers Who Experienced At Least One Failure of CFLs | Failure Rate of Initial Set of CFLs Purchased | Failure Rate Including Replacements |
|-------|--|--|---|
| Urban | 69% | 41% | 35% |
| Rural | 96% | 74% | 55% |

Problems with Replacement of Failed CFLs

- 14% of urban consumers and 29% of rural consumers who tried to get replacements faced problems
- Replacement in rural areas particularly difficult
 - long distance and expenses (up to Rs. 50 per trip)
- Distributors did make significant efforts to replace failed CFLs but high failure rate compounded the problem

Lessons for Future DSM Programs

Utilities Can Play a Key Role

- Facilitate penetration of efficient technologies:
 - Increasing awareness
 - Reducing high cost through bulk purchases and installment schemes
- Enhance programs through innovative delivery mechanisms such as *Bachat Gut* women in Nashik

Consumers Keen to Participate

- Penetration of CFLs through Nashik program impressive
- Almost all purchases occurred in poor neigbhorhoods
 - Poor eager to participate provided program affordable through innovative financial schemes - installation plans
 - Poor adopt new technologies if aware of benefits

Evaluation, Monitoring & Validation (EM&V) extremely important

- EM&V important information for decision makers regarding actual savings
- Feedback to improve on-going and future programs
- Data requirements for evaluation should be incorporated into design of program
- Baseline data should be collected accurate estimation of program impacts
- EM&V should be done preferably by independent agency

Process Evaluation Crucial Component of EM&V in Indian Context

- Process evaluation assesses program design, procedures, systems to see if can be improved.
- Many utilities do not have effective MIS and process evaluation will identify areas for improvement
- Quality of equipment often issue in Indian context
- A good on-going process evaluation would have identified problems with quality of CFLs and replacement early in the Nashik pilot.

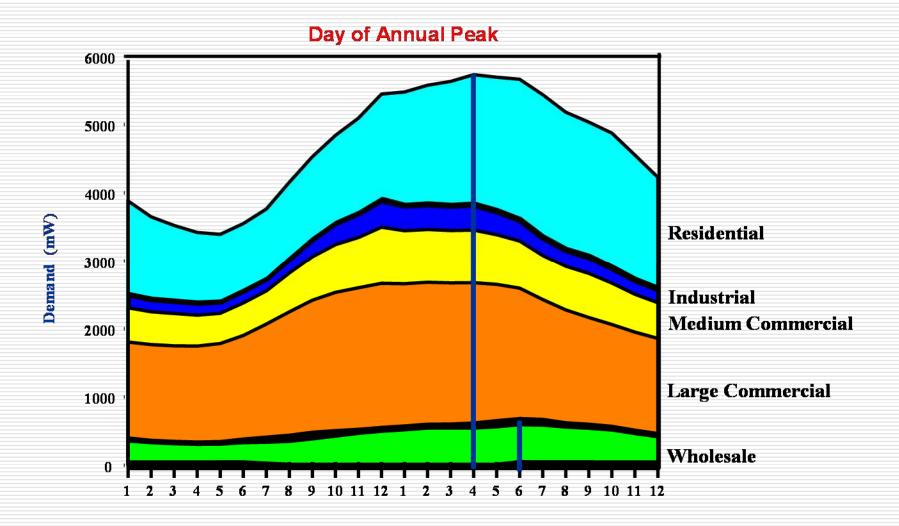
Capacity Building Would be Useful

- DSM new area in India; lack of understanding and expertise.
- Proper program design, on-going oversight and EM&V essential for success
- BEE should institute technical assistance and training programs including EM&V for utilities' and regulatory staff

Load Research Necessary for Large Scale DSM Programs

- Very little knowledge about components of peak demand.
- Load research helps answer questions such as:
 - How much do domestic consumers contribute to system peak?
 - How many incandescent bulbs are used by households and small commercial consumers
 - What is fastest growing end-use?
 - How much does commercial air-conditioning contribute to system peak?

Example of Load Research



Source: Presentation by Grayson Heffner, DSM Workshop, Mumbai, March 10-14, 2008

Summing Up

- Utilities can play an important role in increasing awareness and lowering high initial cost barrier
- Consumers are keen to participate. Communication and innovative financial schemes very helpful
- EM&V critical for success. On-going process evaluation particularly relevant in India to allow mid-course correction. Also addresses concerns about quality of equipment and information systems.
- Capacity building in program design and EM&V necessary. BEE could play role in training programs
- Load research required to effectively target DSM programs and estimate potential savings.

Thank you for your attention!